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6 UNITED STATES DISTRICT COURT  
7 EASTERN DISTRICT OF CALIFORNIA  
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11 PHILIP G. DUGGER, ) Case No.: 1:21-cv-01059-SKO (HC)  
12 )  
13 ) Petitioner, ) FINDINGS AND RECOMMENDATIONS TO  
14 ) SUMMARILY DISMISS PETITION  
15 )  
16 ) v. ) ORDER DIRECTING CLERK OF COURT TO  
17 ) ASSIGN DISTRICT JUDGE  
18 )  
19 ) K. ALLISON, C.D.C.R. Secretary, )  
20 ) [30-DAY OBJECTION DEADLINE]  
21 ) Respondent. )  
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19 Petitioner is a state prisoner proceeding *pro se* and *in forma pauperis* with a petition for writ of  
20 habeas corpus pursuant to 28 U.S.C. § 2254.

21 On June 8, 2021, Petitioner filed the instant habeas petition in the United States District Court  
22 for the Northern District of California. (Doc. 1.) On June 29, 2021, the case was transferred to the  
23 Eastern District and received in this Court. Petitioner challenges a parole suitability determination by  
24 the California Board of Parole Hearings. Because the federal court is without jurisdiction to review  
25 the substantive due process of a parole suitability determination, the Court will recommend the  
26 petition be DISMISSED.

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1 I. Preliminary Screening of the Petition

2 Rule 4 of the Rules Governing Section 2254 Cases allows a district court to dismiss a petition  
3 if it “plainly appears from the petition and any attached exhibits that the petitioner is not entitled to  
4 relief in the district court . . . .” Rule 4 of the Rules Governing Section 2254 Cases. The Advisory  
5 Committee Notes to Rule 8 indicate that the court may dismiss a petition for writ of habeas corpus,  
6 either on its own motion under Rule 4, pursuant to the respondent’s motion to dismiss, or after an  
7 answer to the petition has been filed. See Herbst v. Cook, 260 F.3d 1039 (9th Cir.2001). A petition for  
8 habeas corpus should not be dismissed without leave to amend unless it appears that no tenable claim  
9 for relief can be pleaded were such leave granted. Jarvis v. Nelson, 440 F.2d 13, 14 (9th Cir. 1971).  
10 The Court will review the instant petition pursuant to its authority under Rule 4.

11 II. Failure to State a Claim Cognizable Under Federal Habeas Corpus

12 Petitioner states that he is an inmate of the California Department of Corrections and  
13 Rehabilitation at California Correctional Institution in Tehachapi, California, serving a sentence of 25  
14 years to life imposed by the Orange County Superior Court following his 1989 conviction for murder  
15 and robbery. (Doc. 1 at 1-2.) Petitioner does not challenge his conviction, and instead challenges a  
16 recent decision of the California Board of Parole Hearings (“Board”) finding him unsuitable for  
17 parole. He claims the Board’s decision was arbitrary and capricious, thereby depriving him of his due  
18 process rights.

19 Petitioner’s claims concerning the decision of the Board are foreclosed by the Supreme Court’s  
20 decision in Swarthout v. Cooke, 562 U.S. 216 (2011). In Swarthout, the Supreme Court held that the  
21 federal habeas court’s inquiry into whether a prisoner who has been denied parole received due  
22 process is limited to determining whether the prisoner “was allowed an opportunity to be heard and  
23 was provided a statement of the reasons why parole was denied.” Id., (citing Greenholtz v. Inmates of  
24 Neb. Penal and Correctional Complex, 442 U.S. 1, 16 (1979)). Petitioner does not contend he was  
25 denied these procedural due process guarantees. According to the Supreme Court, this is “the  
26 beginning and the end of the federal habeas courts’ inquiry into whether [the prisoner] received due  
27 process.” Swarthout, 562 U.S. at 220. “‘The Constitution,’ [the Supreme Court] held, ‘does not  
28 require more.’” Id., (quoting Greenholtz, 442 U.S. at 16). Therefore, Petitioner’s challenges to the

1 Board's denial of parole fail to present cognizable federal claims for relief, and the petition should be  
2 dismissed.

3 **ORDER**

4 Accordingly, the Clerk of the Court is HEREBY DIRECTED to assign a United States District  
5 Judge to this case.

6 **RECOMMENDATION**

7 Based on the foregoing, the Court HEREBY RECOMMENDS that the instant petition for writ  
8 of habeas corpus (Doc. 1) be SUMMARILY DISMISSED for failure to state a claim upon which  
9 federal habeas relief can be granted.

10 This Findings and Recommendation is submitted to the United States District Court Judge  
11 assigned to this case, pursuant to the provisions of 28 U.S.C. section 636 (b)(1)(B) and Rule 304 of the  
12 Local Rules of Practice for the United States District Court, Eastern District of California.

13 Within thirty (30) days after being served with a copy, Petitioner may file written objections with the  
14 Court. Such a document should be captioned "Objections to Magistrate Judge's Findings and  
15 Recommendation." The Court will then review the Magistrate Judge's ruling pursuant to 28 U.S.C. §  
16 636 (b)(1)(C). Petitioner is advised that failure to file objections within the specified time may waive  
17 the right to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9<sup>th</sup> Cir. 1991).

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19 IT IS SO ORDERED.

20 Dated: July 8, 2021

/s/ Sheila K. Oberto  
21 UNITED STATES MAGISTRATE JUDGE  
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